

Managing Real Property – Spatially Enabling Executive Decision Support for FM



February 2010



Park Facility Management Division Facility Management Program



Background -

The National Park Service Organic Act 16 U.S.C.1

 "...to promote and regulate the use of the...national parks...which purpose is to conserve the scenery and the natural and historic objects and the wild life therein and to provide for the enjoyment of the same in such manner and by such means as will leave them unimpaired for the enjoyment of future generations."



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To fulfill its mission, NPS established an extensive system of parks across the nation and territories.

392 National Parks cover more than 84 million acres. including historic sites. battlefields, recreation areas, monuments, seashores, trails, and highways. Including the supporting asset infrastructure necessary to operate them.



Over time, these assets have fallen into disrepair

- As the backlog has accumulated, the costs to maintain National Park Service assets have been deferred over time.
 - Higher visitation rates, aging facilities, new parks, and increased operational requirements have affected the ability of national parks to maintain their physical infrastructure.
 - Overall, resources have not been sufficient to meet needs, and assets have not been maintained well. As a result, the NPS today faces a significant backlog of maintenance needs.



 The emphasis on effective management of Federal real property has increased over the last several years. Over 30 federal agencies control real property assets worldwide, including facilities and lands

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Legislative requirements increase the need for more effective real property management of Federal assets

Important legislative drivers include:

- PL98-540 (1984)
 - NPS must implement a maintenance management system
- FASAB, Standard No. 6
 - Requirements for reporting DM
- GPRA (1993)
 - Linking Budgets with Performance
- Executive Order 13327 (2004)
 - Every Federal agency is required to have an asset management plan (AMP)
- NPS Director's Order #80
 - An asset management strategy includes:
 - Asset inventory and condition assessment (API ratings)
 - Real property asset management planning processes (AMPs)
 - Implementation and execution of AMP (using life cycle principles)

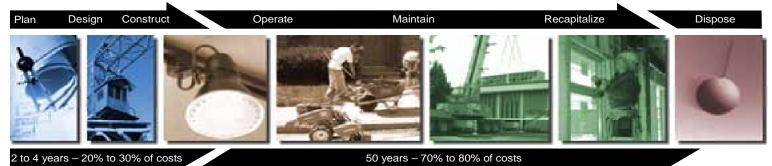




Construction is only a small portion of the total cost of an asset over its lifetime

- Traditionally, NPS managers focused on obtaining project funding, with minimal attention to the out year implications of the project on the park's recurring operational budget.
- Rather than making strategic investments in preventative maintenance and component renewal, NPS let assets deteriorate over time until the next influx of project funding became available.
- Today's managers are becoming more sophisticated about the long-term implications of today's decisions and are adapting to consideration of the costs of an asset over its entire lifecycle.





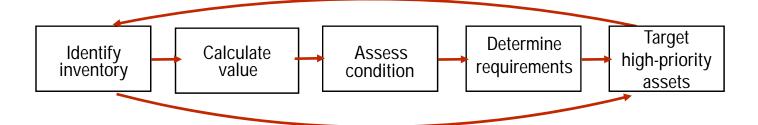
Planning & Design	Construction			
\$145,080	\$970,920			
\$1,116,000				
30% of life cycle costs				

Operations	Maintenance (RM & PM)	Component Renewal		
\$429,800	\$1,255,016	\$863,412		
\$2,548,228				
70% of life cycle costs				



NPS is implementing an asset management program to improve an sustain the condition of its portfolio

- This program addresses key asset management questions:
 - What assets does NPS own?
 - What is the Current Replacement Value (CRV) of the portfolio?
 - What is the condition of the portfolio?
 - What is required to bring the portfolio up to acceptable condition and properly sustain it over time?
 - Which assets are the highest priority and where should parks focus resources?



 The results of these efforts has been the collection in enormous volume of asset attribute data

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The NPS is charged with managing an asset portfolio, valued at over \$103 billion, with a limited budget and a significant deferred maintenance backlog

National Park Service Asset Inventory							
As of September 30, 2009							
		Deferred		Current Replacement			
	Count		Maintenance		Value		
Buildings	24,164	\$	2,037,543,472	\$	11,822,312,860		
Housing	5,643	\$	230,795,427	\$	1,698,150,390		
Trails	6,139	\$	483,580,214	\$	2,655,904,778		
Campgrounds	6,927	\$	551,808,309	\$	18,170,124,644		
Water Systems	1,661	\$	332,484,080	\$	2,211,334,881		
Wastewater Systems	2,025	\$	237,332,362	\$	1,055,400,478		
Paved/Unpaved Roads	7,994	\$	2,978,644,061	\$	19,475,200,496		
All Other	27,414	\$	2,736,611,604	\$	46,453,270,732		
Total	81,967	\$	9,588,799,528	\$	103,541,699,259		

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The NPS faces complex challenges in managing its large and diverse facility asset portfolio

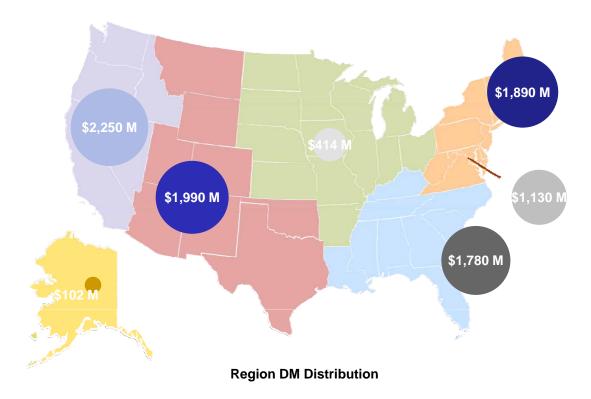
Large asset portfolio	69,000+ assets
Various asset types	Roads, Trails, Buildings, Housing, Utility Systems (water/wastewater), Monuments, Marinas, Memorials, Maintained Landscapes, Maintained Archaeological Sites, etc.
Decentralized management across NPS	392 different park units ("companies"); many like individual cities or municipalities.
Diverse geographic location of assets	Across all terrain types
Huge deferred maintenance backlog	\$9,589M
Inherited & aging infrastructure	As assets age, they require more maintenance

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Business Challenges

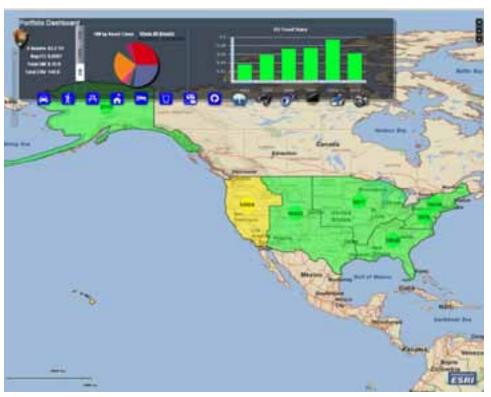
- Maintenance Backlog or Deferred Maintenance (DM) has grown to more that \$9.5 Billion
- Portfolio DM will continue to grow due to annual deterioration and inflation costs, outpacing the available annual funding for Deferred Maintenance (DM)
- NPS challenged with developing a Servicewide Strategy that demonstrates effective and
 efficient use of Federal funds for the management of NPS Facilities creation of
 performance targets that illustrate the NPS' priority assets' facility condition levels
 improving over time.



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Opportunity



- Develop rational, justifiable benchmarks for substantiating investment decisions.
- Leverage over nine years of investment in data collection, data quality and business practice development, apply funding strategies and scenario modeling in a visual context for understanding of funding impacts across the Asset Portfolio
- Use visualizations to make data driven, informed decisions on funding requests and allocations

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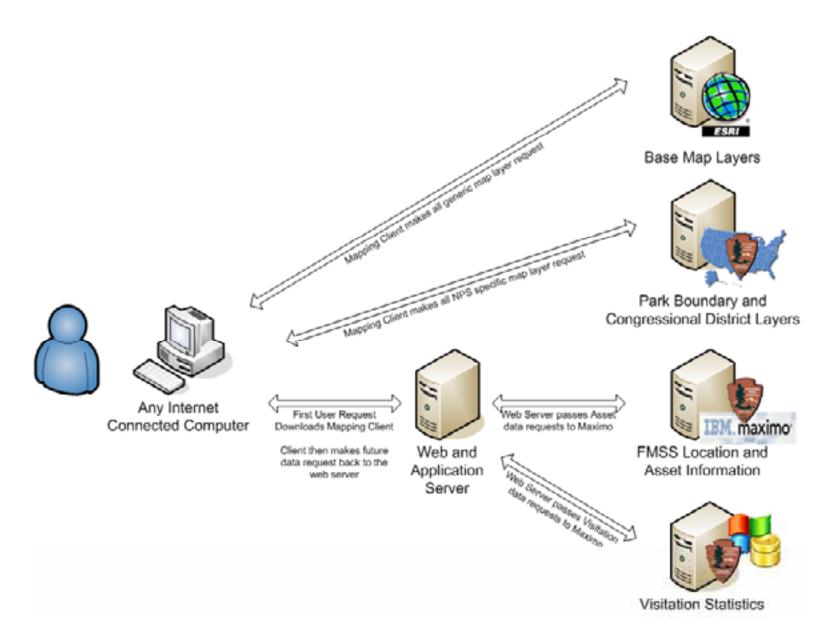


Results

- Proof of Concept Executive Dashboard and Deferred Maintenance Scenario Modeling Tool
 - Dashboard and data visualization to facilitate DM funding scenario modeling formulations across NPS Portfolio
 - Leverage data integration with the Facility Management Software System (FMSS)
 - Establish baseline for future requirements and business intelligence surrounding NPS Facilities Management
 - Drill down to Park and Location level data
- Technologies
 - ESRI Flex API Web Viewer
 - ArcGIS Server
 - Mapping Services from ESRI
 - Mapping Services from NPS GIS
 - IBM Maximo Facility Management Software System (FMSS)
 - Web Services
 - Maximo MEA
 - Visitation Statistics from NPS Public Use Statistics Office
 - Project information from PMIS (Project Management Information System)

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Information Tool:

- Display FMSS Summary Data at Regional Level
 - General Information
 - Graph of Historic Trends in FCI
 - Park level summary data



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Data Detail Information

- Region/Park/Location Specific summary view
 - General Summary Info
 - FCI Graph –Trend in Years
 - Data Asset Records/ Work
 Order Details





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Scenera Designated



Scenario Tool

- **Define Parameters**
 - Period

Scenario Toui

Portfolio Deterioration Rate

Portfolio Growth Rate

Annual Inflation Rate

Scenario Period

Acceptable FCI

Current Funding

Strategic Funding **Total Funding**

- **Growth Rate**
- Acceptable FCI (MDI)
- **Current and Strategic Funding**

0.57 %

0.00

24 %

100 M

280 M

Dood 0

0.05 Good

ti d Good

E Years

Scenario Tool

This Scenero

Author

John Doe

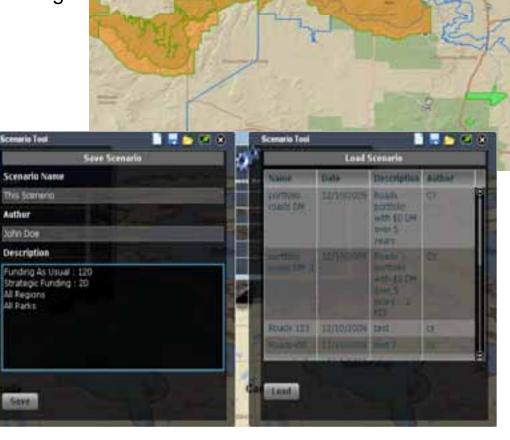
Description

M Regions All Parks

"What would it take"

Scenario Parameters

Funding Assumptions



ESRI

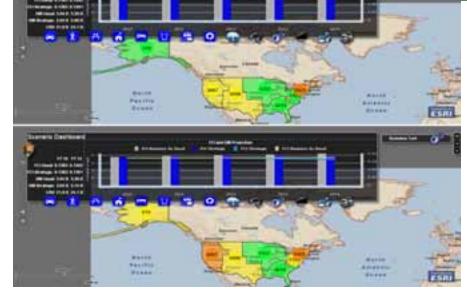
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Features

- Filter Tool
 - Define Characteristics
 - Locations/Regions/Types
- Snapshot
- Print
- Split Screen





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Next steps

- Additional functionality
 - Extend scenario modeling: CRV; CSDM; ARRA
 - Incorporate additional decision support data/layers
 - Visitation statistics
 - Congressional data
 - PMIS (Project Management Information System)
 - FFS Financial System
- Develop requirements for additional business tools
- Extended data integration
- Further collaboration with e-GIS on development of map services
- Integration with other business units
- Identification of operational level capabilities



Thank You



- Tim Harvey, Chief Parks Facility Management Division, National Park Service
 - Tim_harvey@nps.gov
- Christopher Yagesh, Sr. Program Manager Distributed Information Technologies, Inc.
 - cyagesh@dtec.com
 - 571-483-2724
- Patrick McGeehan, Technical Manager Distributed Information Technologies, Inc.
 - pmcgeehan@dtec.com
 - 571-483-2727