



*"Enabling Agriculture Innovation and Service Excellence through Geographic Solutions."*

# **"Preparing Level Ground"**

## **Geospatial Strategy Implementation for Increased Web 2.0 Equity & Adoption**

**ESRI Federal Users Conference**

**Stephen Lowe**

**Geospatial Information Officer**

**US Department of Agriculture**

**February 19, 2010**



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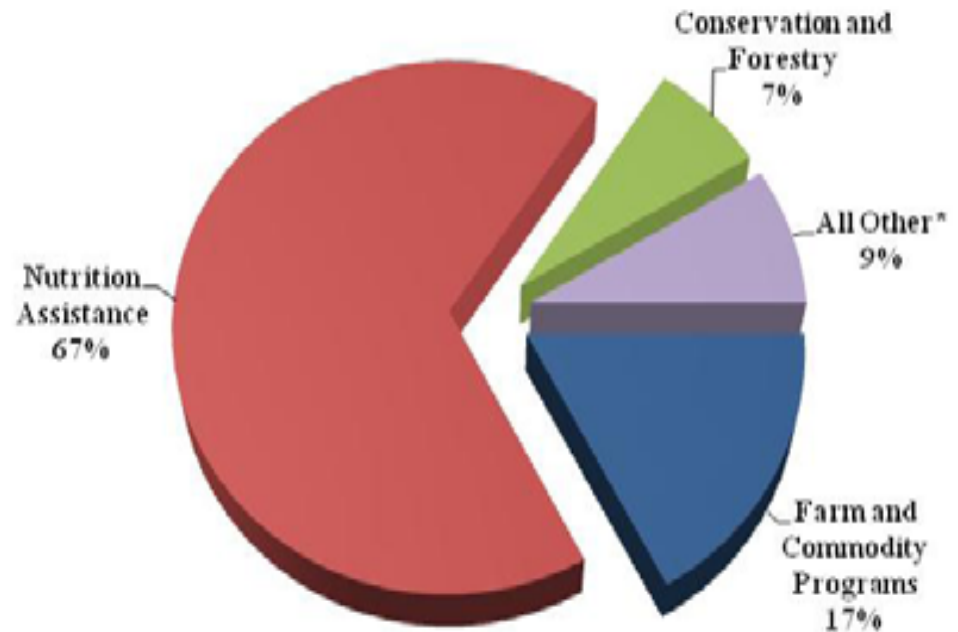
*Stephen Lowe USDA GIO 2010*

# FY-2010 Facts & Figures

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- Over 100,000 Employees
- \$133 B Appropriation (FY2010); approx. 20% discretionary programs
- \$9.8 B Direct loans, loan guarantees and grants
- \$61.4 B SNAP
- Eight Core Mission Areas
- 24 Line/18 Staff Programs

2010 Outlays



\*Includes Rural Development, Research, Food Safety, and Marketing and Regulatory functions



# USDA Strategic Priorities

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- Rural communities **create wealth** so they are self-sustaining, repopulating and thriving economically.
- National Forest & private working lands are **conserved, restored and made more resilient** to climate change and are managed to enhance water resources.
- America leads the world in **sustainable** crop production and biotech crop exports.



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# USDA Strategic Priorities (cont.)

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- America's children and the world's children have **access** to safe, nutritious and balanced meals.
- USDA's constituents **understand and appreciate** what the agency can do for them every day in every way because USDA employees.



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# Understanding Equity

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- **Geographic Pluralism:** Upstream-Downstream
  - Organize for change, collective intention (Rural Economy)
- **Causal Story Telling:** Retrospective-Pro prospective
  - Link to consequences, access to evidence, localize problem transparency (Food Stamps)
- **Scalable Policies:** Size Matters
  - Empower good neighbors, share risk factors, lifetime events (Wildlife Habitat)
- **Appropriate Norms:** Measure-Visualize
  - Understand context before performance, avoid rituals (Smaller Farmer Grants)





# Critical Advocacy & Outreach Goals

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- Accelerate USDA information resources equity among new farmers and diverse populations
- Extend traditional, generational knowledge sharing
- Organize for greater market leverage in boutique commodities
- Expand sources of data and network effect



# Rural Challenges for Web 2.0

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- 90% producer population over age 55
- 90% youth leave rural area for career growth
- Agent-based USDA brand
- New Policy-Beneficiary learning gap
- Integration of second job infrastructure
- Broadband capacity limits
- Local relevance and granularity of useful content



# How to Drive Innovation

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Markets	New	Architectural Innovation (Skype VoIP)	Radical Innovation (Remote Sensing)
	Old	Incremental Innovation (ERP)	Disruptive Innovation (Cloud Computing)
		Old	New
		Technologies	





# Collaborative Innovation

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<b>Govt</b>	Open, Ecosystem, Platform Innovation	Recombinant Innovation
	Democratized Innovation	Crowdsourcing Innovation
<b>Markets</b>		
<b>Stakeholder</b>		
	<b>Stakeholder</b>	<b>Govt</b>

**Technologies**



# Web 2.0 Service Value

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## *Typical Technology Effort*

0-5%	90-100%	0-5%
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Identifying  
Core Values

Drafting and Redrafting IT  
Oriented Documents

Creating  
Alignment to  
Delivery  
Competency

## *Web 2.0 Best Practice*

10-20%	0-5%	75-85%
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Identifying  
Core Values

Drafting and Redrafting IT  
Oriented Documents

Creating  
Alignment





# Web 2.0 Model Deployment

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- **Crowdcasting** – engage audience, create the network
- **Crowdsourcing** – generate collaborative solution capabilities, relevancy by results
- **Customization** – assemble-to-order on scale
- **Connectivity** – visibility across domains, fields, relationships, dependencies, and consequences
- **Confluence** – draw holistic value from complimentary, yet chaotic activities



# Solving Public Information Problems

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## Place-Based Norm

### Space

(figure-ground relationship)

### Time

(bound units of measure)

"Platform"

**Definition**

## Facts

### Complexity

(too much information)

### Uncertainty

(not enough information)

**Analysis**

## Iterations

### Equivocality

(too many frameworks)

### Ambiguity

(no decision framework)

"Collaboration"

**Interpretation**



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# Map-Making Metaphor

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- Maps are **primary guides** in our lives; we understand value
- Maps employ **common conventions**; cartography framework
- Maps **tell stories** with facts; they unveil mental models expressed as behavior patterns
- Maps help **simplify** and make sense of large amounts of complex information; offer bird's eye view of relationships
- Maps are **interpretive devises**; visualize the unknown
- Maps are **visual tools** for constructing or rediscovering ideas; they enable us to think differently about public policy





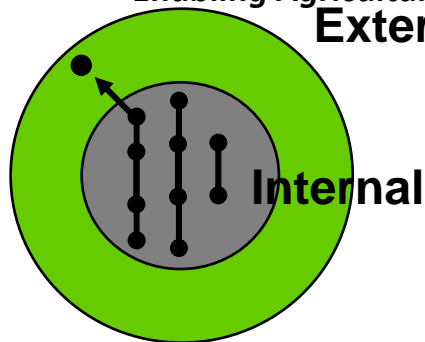
# Geospatial Value Proposition

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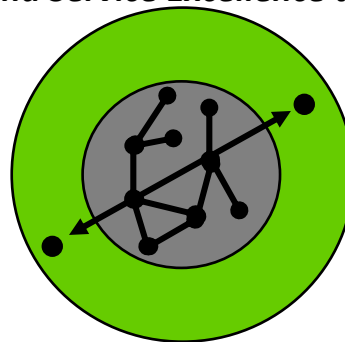
- **Where does geo-enabled solution contribute to the place-based policy and public benefit value chain administration?**
  - What is the nature of the solution value? (Economic, collaboration, simplification, change management)
  - How is it to be measured over its lifecycle? (Cyclical, periodic, immediate)
  - Who is responsible for measurement? (Program, technology, citizen)
  - What are the essential performance metrics? (Process time, production volume, elimination)
- **When and/or why will the solution be no longer viable?**  
(Obsolescence, sunset, emerging technology, built capacity, etc.)

# Aligning Geo Solutions with Network

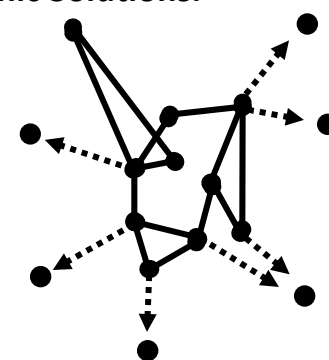
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**Routine Response**



**Modular Response**



**Customized Response**

Problems  
Patterns

- Familiar Problems
- Process Execution
- Defined Boundaries
- Centralized Decision-making

- Categorization/Classification
- Prediction
- Scheduling/Planning
- Evaluation

- Complex Problems
- Role of Participant
- Cross Functional
- Role-based Decisions

- Configuration/Selection
- Monitoring
- Interpretation/Analysis

- Ambiguous Problems
- Other's Expertise
- Permeable Boundaries
- Collaborative Decisions

- Framework Design
- Hypothesis Testing
- Diagnosis



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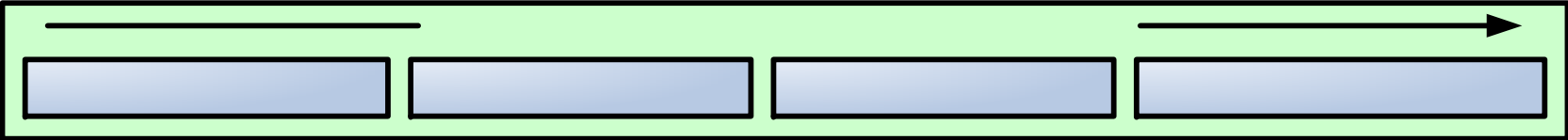
# Geo-Enablement in Web 2.0 Adoption

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- Generate technology adoption with *map conventions*; offer familiar, less threatening structure with immediate return
- Empower field agents to disseminate program information by *geographic regions* based on local expertise; supplement web content
- Mitigate complexity of program participation criteria through *place-based eligibility*; business rules represented in mapping layer interface
- Introduce geo platform as *rapid development container*; local solutions ideation, knowledge transfer, mashup, etc.



# Geospatial Provisioning



“Self-Service”

**Create:**  
Case for Action  
Blueprint  
Clear Process  
Behavioral Network Map

**Eliminate:**  
Uncertainty  
Waiting  
Excessive Controls  
Communication Gaps  
Slack Resources  
Search Costs

Individual Recognition

Team Interpretation

Geo-Enablement Life

“Roadmap to Place-Based Maturity”

Learning

Critical Thinking

Creativity

Synthesis



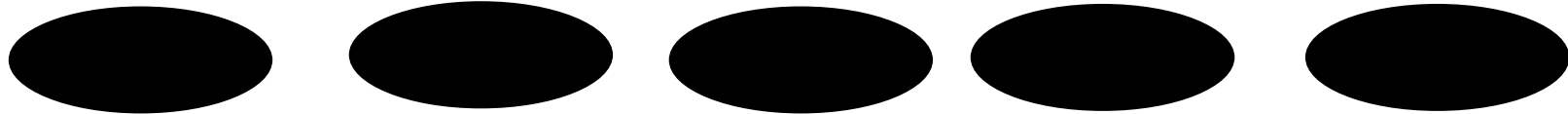
Stephen Lowe, USDA, GIO 2010  
“Normalization”

Create:

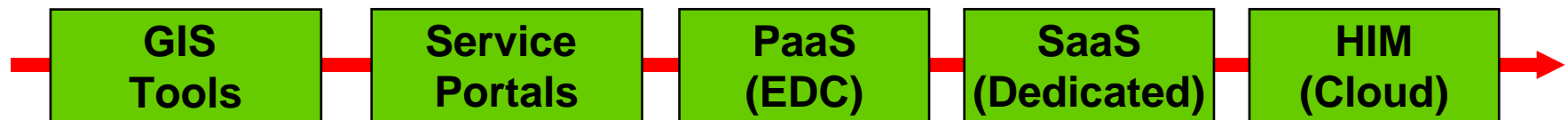


# USDA Geospatial Maturity Model

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Continuum of Virtual Solutions



Standards

Visibility

Productivity

Diffusion

Enterprise

**Institutionalized  
Service Delivery**

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**Federated  
Service  
Functionality**

**Value  
Creation**



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**Questions & Comments**  
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